

Message Text

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AMEMBASSY KATHMANDU

AMEMBASSY LONDON

AMCONSUL BOMBAY

AMCONSUL CALCUTTA

AMCONSUL MADRAS

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MADRAS FOR AMBASSADOR

E. O. 11652: N/ A

TAGS: PFOR, IN, PK, BG

SUBJ: INDO- BANGLADESH JOINT DECLARATION ON SUBCONTINENT
PROBLEMS

REF: NEW DELHI 4128

SUMMARY: INDO- BANGLADESH JOINT DECLARATION ISSUED APRIL 17
PROPOSES SIMULTANEOUS REPATRIATION POW' S (EXCEPT THOSE TO BE
TRIED), BENGALIS IN PAKISTAN AND BIHARIS. INDIA THUS APPARENTLY
HAS SUCCEEDED IN GETTING BANGLADESH TO PUT ASIDE RECOGNITION,
BUT BANGLADESH HAS SUCCEEDED IN ADDING BIHARIS TO ORIGINAL
EQUATION PROPOSED BY INDIA(REFTEL). BANGLADESH FOREIGN MINISTER
QUOTED BY WIRE SERVICES AS SAYING IN CALCUTTA THAT PREPARATIONS
FOR POW' S TRIALS ARE AT AN ADVANCED STAGE. HE DECLINED TO SAY
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HOW MANY WOULD BE TRIED. END SUMMARY.

1. THE INDO- BANGLADESH JOINT DECLARATION (FULL TEXT SEPTTEL)
FIRST CRITICIZES PAKISTANI POLICY AND REITERATES THE BANGLADESH
POSITION THAT IT CANNOT NEGOTIATE WITH PAKISTAN EXCEPT ON THE
BASIS OF SOVEREIGN EQUALITY. THE TWO GOVERNMENTS THEN DECLARE,
WITHOUT PREJUDICE TO THEIR RESPECTIVE POSITIONS, THAT THEY " ARE
READY TO SEEK A SOLUTION TO ALL HUMANITARIAN PROBLEMS THROUGH
SIMULTAT WITH DOLS 57 MILLION THE PRE-
VIOUS YEAR. IN 1972 TOTAL TRADE TURNOVER BETWEEN THE TWO
COUNTRIES WAS DOLS 642 MILLION AS COMPARED WITH 218 MILLION
IN 1971.

IN OUR SEARCH FOR IMPROVED RELATIONS WITH THE SOVIET
UNION WE ENTERTAIN NO ILLUSIONS ABOUT THE FUNDAMENTAL
DIFFERENCES BETWEEN US. EVEN AS WE WELCOME SOVIET WILLING-
NESS TO EXPAND AREAS OF COOPERATION, WE CANNOT IGNORE THE
SOVIET UNION' S ADHERENCE TO A HOSTILE IDEOLOGY. WE MUST
ALSO TAKE INTO ACCOUNT TRADITIONAL SOVIET SUSPICIONS
WHICH COMPLICATE DEVELOPING CONTACTS AND MUTUAL TRUST.
NOR CAN THE AMERICAN PEOPLE BE EXPECTED TO REMAIN INDIF-
FERENT TO THE WAY THE SOVIET GOVERNMENT DEALS WITH SUCH
FUNDAMENTAL ISSUES AS HUMAN RIGHTS AND FREE MOVEMENT. OUR
DIFFERENCES FIND THEIR EXPRESSION IN SPECIFIC FOREIGN
POLICY ISSUES. NEVERTHELESS, IN AN INTERRELATED AND INTER-
DEPENDENT WORLD, IT IS ESSENTIAL THAT SUCH DIFFERENCES NOT
BE PERMITTED TO FRUSTRATE THE BROADER INTERESTS OF OUR TWO
NATIONS AND OF ALL MANKIND IN PEACE AND SECURITY. THUS WE
HAVE TRIED TO CREATE WHAT PRESIDENT NIXON HAS CALLED A
" MOMENTUM OF ACHIEVEMENT" IN WHICH PROGRESS IN ONE AREA
CAN CONTRIBUTE TO PROGRESS IN OTHERS. THERE IS ROOM FOR
PROGRESS NOT ONLY IN SUCH AREAS AS TRADE AND ARMS CON-
TROL, BUT ALSO THROUGH CUMULATIVE REDUCTION OF PETTY
IRRITANTS IN OUR RELATIONS. WE STAND READY, FOR EXAMPLE,
TO NEGOTIATE THE ELIMINATION OF DOMESTIC TRAVEL CONTROLS
ON EACH OTHER' S REPRESENTATIVES, A STEP WHICH WOULD
FACILITATE OUR GROWING CONTACTS IN TRADE AND OTHER FIELDS.

THE MOSCOW SUMMIT

IN MAY MR. NIXON WAS THE FIRST AMERICAN PRESIDENT TO
VISIT THE SOVIET CAPITAL IN AN OFFICIAL CAPACITY. HE
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HELPED USHER IN THE BEGINNING OF A NEW ERA IN US- SOVIET
RELATIONS. IT WAS A WORKING SUMMIT, CHARACTERIZED BY

EXTENSIVE, IN- DEPTH EXCHANGES OF VIEWS, INTENSIVE NEGOTIATIONS, AND PRODUCTIVE RESULTS.

ONE OF THESE WAS THE SIGNING OF A DECLARATION EMBODYING 12 BASIC PRINCIPLES OF RELATIONS BETWEEN THE UNITED STATES AND THE SOVIET UNION. BOTH COUNTRIES UNDERTOOK TO PREVENT THE DEVELOPMENT OF SITUATIONS CAPABLE OF CAUSING A DANGEROUS EXACERBATION OF THEIR RELATIONS AND AGREED TO DO THEIR UTMOST TO AVOID MILITARY CONFRONTATIONS. BOTH COUNTRIES PLEDGED TO EXERCISE RESTRAINT IN THEIR MUTUAL RELATIONS; TO RECOGNIZE THE SOVEREIGN EQUALITY OF ALL COUNTRIES; AND TO PROMOTE CONDITIONS IN WHICH NO COUNTRY WILL BE SUBJECT TO OUTSIDE INTERFERENCE IN ITS INTERNAL AFFAIRS.

IN ADDITION, THE MOSCOW SUMMIT PRODUCED A SERIES OF SPECIFIC AGREEMENTS. THESE INCLUDED A TREATY ON THE

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LIMITATION OF ANTI- BALLISTIC MISSILE SYSTEMS AND AN INTERIM AGREEMENT ON CERTAIN MEASURES WITH RESPECT TO THE LIMITATION OF STRATEGIC OFFENSIVE ARMS (SALT I -- SEE SECTION TOWARD A MORE SECURE WORLD: ARMS CONTROL AND DISARMAMENT); AN AGREEMENT DESIGNED TO MINIMIZE THE POSSIBILITY OF INCIDENTS AT SEA BETWEEN OUR TWO NAVIES; MEASURES AIMED AT ESTABLISHING MORE FAVORABLE CONDITIONS FOR THE DEVELOPMENT OF BILATERAL COMMERCIAL AND OTHER ECONOMIC TIES, INCLUDING THE CREATION OF A US- SOVIET JOINT COMMERCIAL COMMISSION; AN AGREEMENT FOR COOPERATION IN THE FIELDS OF SCIENCE AND TECHNOLOGY, INCLUDING PROVISION FOR THE CREATION OF A US- SOVIET JOINT COMMISSION ON SCIENTIFIC AND TECHNICAL COOPERATION; AN AGREEMENT ON MEASURES AND PROCEDURES FOR COOPERATION IN THE EXPLORATION AND USE OF OUTER SPACE; AN AGREEMENT FOR COOPERATION IN MEDICAL SCIENCE AND PUBLIC HEALTH; AND AN AGREEMENT ON COOPERATION IN THE PROTECTION AND ENHANCEMENT OF MAN'S ENVIRONMENT, INCLUDING CONSULTATIONS ON SPECIFIC COOPERATIVE PROJECTS.

IMPLEMENTATION OF US- SOVIET BILATERAL AGREEMENTS
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WHILE THE AGREEMENTS CONCLUDED AT THE SUMMIT CANNOT IN THEMSELVES GUARANTEE BETTER POLITICAL RELATIONS BETWEEN THE UNITED STATES AND THE SOVIET UNION, WE HOPE THEY WILL INSTITUTIONALIZE HABITS OF LONG- TERM COOPERATION ACROSS A BROAD FRONT OF CREATIVE ENDEAVORS. WE RECOGNIZE THAT

IMPROVEMENT OF RELATIONS DEPENDS MORE ON ACTION THAN ON WORDS. OUR IMMEDIATE TASK FOLLOWING THE MOSCOW SUMMIT IS TO TRANSLATE AREAS OF AGREEMENT INTO CONCRETE RESULTS AND TO CONTINUE PROGRESS TOWARD AGREEMENT ON UNRESOLVED ISSUES.

THE AGREEMENT ON PREVENTION OF INCIDENTS AT SEA HAS ALREADY BEEN HELPFUL. THERE HAS BEEN A REDUCTION OF PROVOCATIVE ACTIONS AND INCIDENTS SINCE THE AGREEMENT WENT INTO EFFECT, AND ISSUES WHICH HAVE ARISEN HAVE BEEN HANDLED EXPEDITIOUSLY. THE JOINT COMMITTEE ENVISAGED IN THE AGREEMENT MET IN MOSCOW IN NOVEMBER FOR TECHNICAL DISCUSSIONS AND TO PREPARE RECOMMENDATIONS FOR FURTHER CONSULTATIONS IN 1973.

UNDER THE SCIENCE AND TECHNOLOGY AGREEMENT, SIX JOINT WORKING GROUPS HAVE REACHED UNDERSTANDINGS FOR COOPERATION IN SUCH AREAS AS AGRICULTURAL RESEARCH, CHEMICAL CATALYSIS, WATER RESOURCES, ENERGY, APPLICATION OF COMPUTERS TO MANAGEMENT, AND MICROBIOLOGICAL SYNTHESIS.

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IN THE FIELD OF SPACE COOPERATION, FIVE WORKING GROUPS HAVE ACCELERATED PLANNING FOR A JOINT US- SOVIET ORBITAL DOCKING MISSION. THE MISSION HAS BEEN SET FOR JULY 1975, CREW TRAINING IS SCHEDULED TO BEGIN IN 1973, AND PROGRESS HAS BEEN MADE IN DEVELOPING COMPATIBLE SYSTEMS. FOUR WORKING GROUPS HAVE HELD MEETINGS AND EXCHANGED INFORMATION IN THE FIELDS OF SPACE METEOROLOGY; STUDY OF THE NATURAL ENVIRONMENT; EXPLORATION OF NEAR-EARTH SPACE, THE MOON, AND THE PLANETS; AND SPACE BIOLOGY AND MEDICINE. IN ALL, THE WORKING GROUP SESSIONS HAVE INVOLVED SOME 100 US AND SOVIET SCIENTISTS AND TECHNICIANS.

UNDER THE HEALTH COOPERATION AGREEMENT, THERE HAVE
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BEEN EXCHANGES OF VISITS BY DOZENS OF US AND SOVIET HEALTH SCIENTISTS IN THE RESEARCH FIELDS OF HEART DISEASE, CANCER, AND ENVIRONMENTAL HEALTH. IN ACCORDANCE WITH THE ENVIRONMENTAL AGREEMENTS, NINE WORKING GROUPS, BACKED BY ADDITIONAL CONFERENCES AND VISITS OF SPECIALISTS, ARE IMPLEMENTING SOME 30 COOPERATIVE PROJECTS IN SUCH FIELDS AS AIR AND WATER POLLUTION CONTROL, ARCTIC ECOLOGY, EARTHQUAKE PREDICTION, AND CLIMATIC CHANGES. THE US- USSR JOINT COMMITTEE ON COOPERATION IN THE FIELD OF ENVIRONMENTAL PROTECTION HELD ITS FIRST MEETING AT MOSCOW LAST SEPTEMBER

AND WORKED OUT A BROAD IMPLEMENTATION PROGRAM.

A NEW AGREEMENT ON US- SOVIET EXCHANGES FOR 1972-73 WAS SIGNED IN MOSCOW ON APRIL 11, 1972. (SEE SECTION SOCIAL AND SCIENTIFIC DIMENSIONS: EDUCATIONAL AND CULTURAL EXCHANGES.)

TRADE AND LEND- LEASE

LAST YEAR WAS A TURNING POINT IN OUR TRADE RELATIONS WITH THE SOVIET UNION. ON OCTOBER 18, 1972, AGREEMENTS WERE SIGNED WITH THE SOVIET UNION COVERING TRADE MATTERS AND THE SETTLEMENT OF OUTSTANDING LEND- LEASE OBLIGATIONS. THESE AGREEMENTS ESTABLISH THE BASIS FOR MORE NORMAL TRADE RELATIONSHIPS AND OPEN THE WAY TO SUBSTANTIAL ECONOMIC DIVIDENDS FOR BOTH COUNTRIES. SECRETARY ROGERS NOTED THAT THEY ARE " VERY IMPORTANT AGREEMENTS IN THE ECONOMIC FIELD BUT THEY HAVE MUCH GREATER SIGNIFICANCE. THEY ARE A NATURAL FOLLOW- ON TO THE SUMMIT MEETING, AND I BELIEVE WILL IMPROVE THE CLIMATE GREATLY, WHICH WILL PERMIT IMPROVED RELATIONS BETWEEN OUR TWO COUNTRIES IN THE POLITICAL FIELD."

THE TRADE AGREEMENT CREATES A COMPREHENSIVE FRAMEWORK WITHIN WHICH PRIVATE AMERICAN FIRMS CAN PARTICIPATE

IN US- SOVIET TRADE. IT SPELLS OUT GUIDELINES IN SPECIFIED CRITICAL AREAS TO FACILITATE THE FLOW OF TRADE. IT PROVIDES FOR: (1) RECIPROCAL GRANTING OF TRADING ACCESS EQUAL TO THAT GRANTED FOR MOST OF OUR TRADING PARTNERS IN THE WORLD; (2) PROTECTION AGAINST DISRUPTION OF DOMESTIC MARKETS; (3) THE AVAILABILITY OF US BUSINESS FACILITIES LIMITED OFFICIAL USE

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IN THE SOVIET UNION EQUIVALENT TO THOSE GRANTED REPRESENTATIVES OF OTHER NATIONS; (4) THE ESTABLISHMENT OF A US COMMERCIAL OFFICE IN MOSCOW AND SOVIET TRADE REPRESENTATION IN WASHINGTON; AND (5) THE ENCOURAGEMENT OF THIRD-COUNTRY- SUPERVISED ARBITRATION IN THE SETTLEMENT OF COMMERCIAL DISPUTES. ON THE SAME DAY THAT THE AGREEMENT WAS CONCLUDED, THE PRESIDENT SIGNED A DETERMINATION MAKING THE SOVIET UNION ELIGIBLE FOR CREDITS FROM THE EXPORT- IMPORT BANK OF THE UNITED STATES.

THE SOVIET GOVERNMENT HAS STATED THAT IT EXPECTS TO PLACE SUBSTANTIAL ORDERS WITH US FOR MACHINERY, AGRICULTURAL PRODUCTS, INDUSTRIAL PRODUCTS, AND CONSUMER GOODS. WE ANTICIPATE THAT OUR EXPORTS TO THE USSR WILL INCREASE

SHARPLY, PRODUCING A FAVORABLE IMPACT ON OUR BALANCE OF TRADE. IT IS CONTEMPLATED THAT TWO- WAY TRADE WILL AMOUNT TO AT LEAST DOLS 1.5 BILLION DURING THE THREE YEAR PERIOD OF THE TRADE AGREEMENT, A THREEFOLD EXPANSION OVER OUR TOTAL TRADE WITH THE SOVIET UNION DURING 1969-71.

THE PROSPECT OF FUTURE CHALLENGING JOINT COMMERCIAL VENTURES HAS BEEN OPENED UP. FOR EXAMPLE, THE SOVIET UNION HAS EXPRESSED SPECIAL INTEREST IN THE JOINT DEVELOPMENT AND EXPLOITATION OF ITS VAST SIBERIAN GAS DEPOSITS OVER A 25- YEAR PERIOD. THE US GOVERNMENT IS GIVING CAREFUL CONSIDERATION TO THIS PROPOSAL WITHIN THE CONTEXT OF OVERALL US ENERGY POLICY.

CONGRESSIONAL ACTION WILL BE REQUIRED TO IMPLEMENT THE TRADE AGREEMENT'S PROVISION THAT EACH COUNTRY WILL REDUCE ITS TARIFFS WITH RESPECT TO THE PRODUCTS OF THE OTHER TO THE LEVEL GENERALLY APPLICABLE TO LIKE PRODUCTS OF MOST OTHER COUNTRIES. THE AGREEMENT WILL NOT ENTER INTO FORCE UNTIL SUCH LEGISLATION IS ENACTED. IN THE MEANTIME, WE ARE STRENGTHENING OUR COMMERCIAL REPRESENTATION IN THE USSR AND IMPROVING FACILITIES FOR AMERICAN BUSINESSMEN IN MOSCOW.

THE SUCCESSFUL NEGOTIATION OF THE LEND- LEASE QUESTION REMOVES AN ISSUE WHICH HAS BEEN A DETERRENT TO US- SOVIET COMMERCIAL RELATIONS SINCE WORLD WAR II. THE FINAL SETTLEMENT REPRESENTS A FAIR COMPROMISE BETWEEN THE POSITIONS OF

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THE TWO SIDES. IT PROVIDES FOR SOVIET PAYMENT TO THE UNITED STATES OF AT LEAST DOLS 722 MILLION OVER THE PERIOD ENDING JULY 1, 2001. THE EXACT TOTAL WILL DEPEND ON WHEN AND HOW MANY OF FOUR ALLOWABLE ANNUAL DEFERMENTS ARE TAKEN BY THE SOVIETS. THE SETTLEMENT ALSO INCLUDES AMOUNTS DUE ON THE " PIPELINE ACCOUNT" FOR LEND- LEASE GOODS DELIVERED TO THE SOVIETS IMMEDIATELY AFTER WORLD WAR II, FOR WHICH THEY HAVE BEEN PAYING SINCE 1954.

THE TRADE AND LEND- LEASE AGREEMENTS WERE AN IMPORTANT OUTGROWTH OF THE JOINT US- USSR COMMERCIAL COMMISSION THAT WAS ESTABLISHED AT THE MOSCOW SUMMIT LAST MAY AND THAT MET TWICE DURING THE YEAR, AT MOSCOW IN JULY AND AT WASHINGTON IN OCTOBER.

GRAIN SALES

ON JULY 8 THE UNITED STATES AND THE SOVIET UNION SIGNED AN AGREEMENT FOR PURCHASE BY THE SOVIET UNION OF AT LEAST DOLS 750 MILLION OF US GRAIN DURING THE THREE-YEAR PERIOD AUGUST 1, 1972 THROUGH JULY 31, 1975. THE UNITED STATES AGREED TO MAKE AVAILABLE DOLS 750 MILLION IN CREDIT THROUGH THE COMMODITY CREDIT CORPORATION. AS A RESULT OF ADVERSE WEATHER CONDITIONS IN THE USSR IN 1972, TOTAL SOVIET PURCHASES OF US GRAINS, FOR CASH AS WELL AS CREDIT, HAVE ALREADY EXCEEDED THE DOLS 750 MILLION PROJECTED FOR THE ENTIRE THREE YEARS. US FIRMS HAVE SOLD THE SOVIET UNION MORE THAN 18 MILLION TONS OF WHEAT, CORN, AND SOYBEANS, WITH A TOTAL VALUE OF ABOUT DOLS 1.2 BILLION. THE SALES OF GRAIN TO THE SOVIET UNION HAVE HAD, OF COURSE, BENEFICIAL EFFECTS ON OUR BALANCE OF PAYMENTS AND HAVE REDUCED THE EXPENSE TO THE AMERICAN TAXPAYER OF STORING SURPLUS AGRICULTURAL PRODUCTS.

US- USSR MARITIME AGREEMENT

ON OCTOBER 14, 1972, AFTER LENGTHY NEGOTIATIONS IN WASHINGTON AND MOSCOW, WE SIGNED A MARITIME AGREEMENT WITH THE SOVIET UNION WHICH WENT INTO EFFECT ON NOVEMBER 22, 1972. THE AGREEMENT WILL FACILITATE THE ENTRY OF MERCHANT AND RESEARCH SHIPS OF EACH COUNTRY INTO 40 DESIGNATED PORTS OF THE OTHER. IT PROVIDES FOR EQUAL SHARING IN THE SHIPMENT OF CARGOES BETWEEN THE TWO COUNTRIES. THE LIST OF 40 US PORTS WAS DEVELOPED IN NEGOTIATIONS WITH THE SOVIETS ON THE BASIS OF RECIPROCITY AND AFTER CAREFUL EVALUATION OF US SECURITY CONSIDERATIONS. ALTHOUGH THE MARITIME AGREEMENT IS NOT EXPLICITLY RELATED TO THE US-

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NATED PORTS OF THE OTHER. IT PROVIDES FOR EQUAL SHARING IN THE SHIPMENT OF CARGOES BETWEEN THE TWO COUNTRIES. THE LIST OF 40 US PORTS WAS DEVELOPED IN NEGOTIATIONS WITH THE SOVIETS ON THE BASIS OF RECIPROCITY AND AFTER CAREFUL EVALUATION OF US SECURITY CONSIDERATIONS. ALTHOUGH THE MARITIME AGREEMENT IS NOT EXPLICITLY RELATED TO THE US-

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USSR TRADE AGREEMENT, IT IS CLEAR THAT THE ANTICIPATED IMPROVEMENT IN OUR BILATERAL MARITIME RELATIONS WILL STIMULATE AND FACILITATE BILATERAL TRADE.

SOVIET JEWRY

THE INCREASED RATE OF EMIGRATION -- SOME 31,000 IN 1972 -- OF THOSE JEWS WHO WISH TO LEAVE THE USSR AND LIVE IN ISRAEL WAS FAVORABLY RECEIVED BY THE AMERICAN PEOPLE. THERE WAS, HOWEVER, A MARKED REACTION TO THE IMPOSITION IN AUGUST 1972 OF A SPECIAL EDUCATION TAX ON SOVIET EMIGRANTS TO "CAPITALIST" COUNTRIES. THE US GOVERNMENT HAS MADE KNOWN TO THE SOVIET LEADERSHIP THE INTENSE CONCERN IN THIS COUNTRY OVER THE IMPOSITION OF THESE EDU-

CATIONAL TAXES.

CONSULATES AND CHANCERIES

IN THE SPRING OF 1972 OUR RESPECTIVE CONSULS GENERAL-
DESIGNATE IN LENINGRAD AND SAN FRANCISCO MOVED INTO THEIR
RESIDENCES AND ESTABLISHED TEMPORARY OFFICES FOR THE
STAFFS OF THEIR ADVANCE PARTIES. WORK HAS BEGUN ON RENO-
VATING THE OFFICE BUILDING FOR THE AMERICAN CONSULATE
GENERAL IN LENINGRAD. IT IS EXPECTED THAT MODIFICATIONS
WILL BE COMPLETED SOME TIME IN 1973.

IN ANOTHER IMPORTANT STEP, AN AGREEMENT ON THE CON-
STRUCTION OF NEW EMBASSY CHANCERIES IN MOSCOW AND WASHING-
TON WAS SIGNED IN UASHINGTON ON DECEMBER 4, 1972. IT IS
EXPECTED THAT CONSTRUCTION WILL GET UNDER WAY WITHIN TWO
YEARS.

UNQUOTE

2. NOTEWORTHY ASPECTS OF SECTION INCLUDE: REFERENCE TO
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OUR READINESS NEGOTIATE ELIMINATION OF DOMESTIC TRAVEL
CONTROLS ON EACH OTHER'S REPRESENTATIVES; TREATMENT OF
NATURAL GAS PROJECTS AND EXTENSION MFN; AND HANDLING OF
JEWISH QUESTION.

3. FURTHER REFERENCES TO SOVIET UNION ALSO OCCUR IN DIS-
CUSSION SPECIFIC SUBJECTS THROUGHOUT BODY OF THE REPORT.
ROGERS

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